
TRANSCRIPT OF PROCEEDINGS

THE MEDICO-LEGAL SOCIETY OF VICTORIA

THE MELBOURNE CLUB

MELBOURNE

FRIDAY 2 MARCH 2012

The challenges presented by end of life care.

and

The success or otherwise of our tort-based system, the
medical misadventure.

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1 DR HOWLETT: The Honourable David Davis Minister for Health,
2 members and guests. Welcome to the first general meeting
3 of the Society for 2012 and what a pleasure it is to see
4 so many members and their guests here tonight.

5 Tonight's paper will address two controversial
6 issues confronting the professions and the community more
7 generally. Firstly, the challenges presented by end of
8 life care. In centuries past most serious illnesses
9 progressed rapidly to death despite and sometimes because
10 of the application of the best available medical care.

11 Modern medicine is capable of applying an
12 increasingly well stocked and expensive arsenal of
13 treatments and technologies for the task of retarding the
14 dying process. Do we know when to stop? A limitation of
15 treatment protocols prompting doctors to talk to their
16 patients about death as part of the natural order of
17 things.

18 The second controversy to be addressed tonight is
19 the success or otherwise of our tort-based system, the
20 medical misadventure. A decade after the IP review how
21 far have we come towards creating a system which is fair
22 to the injured patient and which serves as a driver
23 towards improvements in patient safety.

24 The views of tonight's very eminent speaker on these
25 complicated matters will be of great interest to all of
26 us. Professor Richard Larkins has had a distinguished
27 career in medicine, scientific research and academic
28 management. Professor Larkins is currently Emeritus
29 Professor at Monash University. His previous positions
30 have included Vice-Chancellor and President Monash
31 University; Dean Faculty of Medicine Dentistry and Health

1 Sciences at University of Melbourne; James Stewart
2 Professor of Medicine at the Royal Melbourne Hospital;
3 Chair of the National Health and Medical Research Council
4 and President of the Royal Australasian College of
5 Physicians.

6 Amongst his many current roles Professor Larkins is
7 Chair of the Victorian Comprehensive Cancer Centre Board;
8 President of the National Stroke Foundation; Chair of the
9 Research and Education Foundation of the Royal
10 Australasian College of Physicians and Chair of the
11 Council of the European Molecular Biology Laboratory
12 Australia. His awards include the Sir William Upjohn
13 Medal, for distinguished services to medicine and a
14 Centenary of Federation medal. Professor Larkins was
15 appointed an Officer of the Order of Australia in 2002.
16 Please welcome Professor Larkins.

17 PROFESSOR LARKINS: Thank you very much Glen, the Honourable
18 David Davis Minister for Health, the President and the
19 Committee of the Medico-Legal Society and the very many
20 distinguished guests. I thank the President and Committee
21 very much for the invitation to speak to you. I was asked
22 what I wanted to speak about and I thought how interested
23 would you be to hear of something that I knew something
24 about like diabetes and I thought probably not very
25 interested, so I have chosen instead the alternative of
26 subjects which you may be interested in but which I know
27 very little about and in fact it's somewhat daunting to
28 come here and see so many people much better qualified to
29 speak to the two issues I have chosen. I am sure they
30 have been discussed previously and in fact I had a note
31 from David Gale to say that the implication was there was

1 really no need to talk about it because they had been
2 discussed in 1967 so, I will go ahead and talk about these
3 two issues.

4 The genesis of the talk was a keynote address I was
5 privileged to deliver to the Greek-Australian Medico-Legal
6 Conference on Kos last year and I know a number of you
7 here were there. That talk was much broader.
8 Essentially, it addressed the need for real reform of the
9 Australian healthcare system. I won't rehearse the issues
10 raised at that time but basically I argued that among
11 other problems an essentially publicly-funded fee for
12 service private system, that is Medicare, operating
13 outside of a public hospital system will become
14 increasingly unsustainable when recurrent shortage of
15 medical practitioners is overcome, as it will be in the
16 foreseeable but distant future with the recent doubling of
17 medical school intakes.

18 Given that Medicare is very popular with the general
19 community it is highly unlikely that any political party
20 will make radical changes to it in the near future, so we
21 need to look at other areas where extra costs are
22 generated in the system without benefit to the patient.
23 The first is end of life care. A higher and higher
24 percentage of healthcare costs are directed to the last
25 two years of life often spent on sustaining a very low
26 quality of life.

27 In the USA health spending accounted for 17.3 per
28 cent of GDP in 2009 and, as we know, is continuing to rise
29 fast and the Obama reforms may not affect that too much.
30 It is estimated that about a third of all healthcare
31 spending is on individuals in the last year of their

1 lives. In terms of public spending by the USA Government
2 about 27 per cent of Medicare's annual \$327 billion budget
3 is spent on the care of patients in their last year of
4 life. The average cost of end of life care varies
5 markedly from one centre in America to another and at
6 least one factor that has been shown to be relevant in
7 determining higher versus lower costs is the preparedness
8 of a doctor to discuss with the patient or relatives what
9 care they might wish for in their terminal phase.

10 Indeed, it has been shown that for patients with
11 advanced cancer in the USA discussions between the patient
12 and the doctor led to a reduction of 36 per cent in the
13 cost of care in their last week of life and the difference
14 was between \$36,000 in the last week of life, reducing by
15 a third.

16 Patients with higher healthcare costs - and this is
17 really important - had worse quality of death in their
18 final week. In other words, the lack of that conversation
19 led to a worse quality of death. We do not have
20 comparable data in Australia. Overall we probably manage
21 end of life care better than the most expensive centres in
22 the USA but my own experience suggests we could do much
23 better.

24 As important as cost is managing this phase of life
25 and the process of dying is often extraordinarily and
26 unnecessarily distressing for the patient and their
27 relatives. Discussion of end of life care too often
28 focuses on the legalisation or otherwise of euthanasia. I
29 believe that this misses the main point but I will discuss
30 my own views with respect to this issue before
31 concentrating on other areas where I think that medical

1 care is often applied inappropriately.

2 My view is that the law regarding the wilful and
3 deliberate ending of someone's life for medical reasons
4 could not be changed. Good medical practice dictates that
5 someone who is suffering pain or other debilitating
6 symptoms should have appropriate treatment to relieve
7 those symptoms. Sometimes this treatment will shorten a
8 person's life. If they have a terminal illness this may
9 be an acceptable side effect of the treatment.

10 For example, someone dying of lung cancer with
11 severe pain and shortness of breath may require large
12 doses of morphine to control the pain. This may hasten
13 death by impairing breathing further but the essential
14 purpose was to relieve symptoms.

15 Although this may seem like sophistry I think this
16 is different from legalising the process where a doctor at
17 a patient's request can deliberately end a patient's life.
18 Although at first glance the arguments for allowing
19 patients with terminal illness who decide to die with
20 dignity at the time and by the means of their choosing may
21 seem compelling. My experience with people with terminal
22 illness is that their mood can change quite markedly
23 during the course of their illness. During phases of
24 depression they may indeed choose to die but a couple of
25 days later they may once more be cheerful and enjoying
26 positive interactions with family and friends.

27 Moreover, many dying patients feel that they are a
28 burden on their families and would state a wish to die to
29 ease that burden. Finally, pressure from relatives eager
30 to acquire an inheritance or motivated by more worthy
31 objectives may encourage the patient to request

1 euthanasia. Complexities such as these would make such a
2 law difficult to administer and with all due respect to my
3 legal friends I do not think legal process is the best way
4 to resolve these difficult issues. As Davis McCaughey
5 concluded in addressing this Society on this issue in 1995
6 "Let the law protect but not too readily intervene in the
7 freedom of a doctor/patient relationship".

8 Where we do require real reform is a more general
9 acceptance by the community and the medical profession
10 that there comes a time when aggressive medical care is
11 not only expensive but also futile and meddlesome. Lynn
12 and David Adamson for the Rand Corporation USA have
13 advised on building a care system that works in the
14 elderly and in those with progressively downward
15 trajectories of disease such as an incurable cancer,
16 chronic organ system failure and dementia and frailty.

17 Doctors, nurses and the community in general should
18 be educated but for default situations when someone with
19 chronic progressive disease approaches death should be
20 death with dignity. The possibility, for example, of
21 cardiopulmonary resuscitation should not need to be raised
22 with relatives or with the patient. This intervention in
23 the situation of chronic progressive disease is futile and
24 to raise it as a possibility only causes confusion and
25 distress. If it is raised, some relatives will insist
26 that resuscitation is offered as they wish everything
27 possible to be done for their loved one. Others will feel
28 guilt and partly responsible when the inevitable death
29 occurs if they had had the possibility of cardiopulmonary
30 resuscitation raised with them and decided against it.

31 Similarly, it is hugely expensive and not kind to

1 the patient or relatives to transfer a patient who has a
2 very low quality of life because of physical and mental
3 impairment to intensive care at an acute hospital when
4 they have an acute complication. Advance directives
5 should be encouraged much more actively than they are at
6 present and doctors in a community and aged care facility
7 should be supported in making decisions against transfer
8 and intensive treatment in such circumstances. Fear of
9 litigation sometimes motivates inappropriately aggressive
10 treatment.

11 The chapter of palliative medicine of the Royal
12 Australasian College of Physicians has been active in
13 encouraging end of life care plans. These should be
14 formulated in partnership with the patient if they are
15 mentally alert and with the relatives. The conversation
16 should not contemplate intervention such as CPR which are
17 medically pointless and futile. As shown in the USA, such
18 conversations and resultant plans lead to less expense
19 and, more importantly, a better quality of dying.

20 End of life care is a contentious issue. The second
21 topic I have chosen is controversial and inflammatory in
22 the extreme. There is no area where the views of the
23 medical and legal professions are so completely out of
24 alignment. The Honourable Justice Michael Kirby in an
25 address opening a conference at the Royal College of
26 Physicians London in 2000 described a recent exchange
27 between Dr Keiran Phelps then President of the AMA and
28 Dr Peter Cashman then President of the Australian
29 Plaintiffs' Lawyers Association in the following terms:

30
31 "As usual this debate between leaders of the
32 medical and legal professions proceeded in the
33 manner of two ancient vessels passing each other

1 in the night. Each profession tends to look on
2 the issue from the viewpoint stamped upon it by
3 its respective mission."

4 There has little change in attitude by either profession
5 since then, so for me to broad the subject would, I'm
6 sure, be described by Sir Humphrey Appleby as courageous.

7 Let me put my viewpoint and give two options which I
8 think would each be infinitely better for everyone except
9 for those who currently make a significant part of their
10 income from the current tort system as it relates to
11 medical negligence. Let us look at the current tort law
12 that governs medical negligence.

13 Put simply, I believe it provides the opportunity
14 for a patient injured in some way by the negligence or
15 incompetence of a medical practitioner to sue that
16 practitioner and to attract damages that would cover cost
17 of ongoing care, loss of earnings and compensation for
18 pain and suffering. There are two objectives of such law:
19 the first is to compensate the patient; the second is to
20 punish the doctor for his/her incompetence or neglect.

21 How well is the current law as it is practised
22 achieving these ends? First, compensation of a patient.
23 Some patients, through negligence, benefit enormously and
24 justly through the current system but others with similar
25 unfortunate outcomes of surgery or other medical
26 misadventure receive nothing through this system although
27 their disabilities may be identical or worse. This may be
28 either because they do not have the knowledge or
29 inclination to sue or because a court judges that the
30 outcome was not due to negligence. Indeed, Bismarck and
31 Paterson have pointed out that in the United States the
32 majority of patients who sue and receive damages have

1 received appropriate care and a majority of negligently
2 injured patients do not sue especially if they are poor or
3 elderly. This analysis would suggest that the system is
4 failing to deliver a just outcome for patients who suffer
5 medical misadventure and therefore is not meeting its
6 first objective.

7 Second, punishing the doctor for his/her
8 incompetence or neglect. Medical indemnity insurance is
9 required for clinical practice. In the event that a
10 successful action is pursued the medical indemnity company
11 pays for damages. This disconnection between the person
12 responsible for the negligent action and the organisation
13 that pays for damages disrupts the pathway of
14 responsibility and punishment. Indeed, the costs are
15 passed on to the body of medical practitioners in general
16 through high insurance premiums. So, all the medical
17 profession, the vast majority of whom are not negligent,
18 pay the punitive costs intended for the negligent
19 individual, hardly the assignment of punishment that would
20 seem to have been intended.

21 Moreover, some disciplines within medicine attract
22 much higher premiums, notably obstetrics and neurosurgery.
23 As it is inherently unlikely that negligent doctors are
24 selectively attracted to these disciplines the different
25 premiums reflect the likelihood of successful action
26 through the tort system rather than any reflection of
27 successful application of tort law to differentiate
28 negligent outcomes from similar outcomes where negligence
29 was not involved.

30 So the current implementation of tort law for
31 medical negligence seems not to be achieving its purpose

1 neither the point of view or just compensation for injured
2 patients or punishment of negligent defendants. But of
3 equal concern is that it is causing adverse outcomes in
4 other ways. Although reforms introduced by the Howard
5 Government in 2002 in which the Government took
6 responsibility for part of the insurance premiums medical
7 insurance premiums remain high of the order of \$50,000 for
8 obstetricians and neurosurgeons, for example. These costs
9 are generally passed on to patients in the case of public
10 patients to the Government. In any event, they add
11 significant cost to the healthcare system.

12 Most doctors, particularly those in private practice
13 or in emergency departments would acknowledge that their
14 practice is affected by tort law relating to medical
15 negligence. Unnecessary investigations such as CT scans
16 in the case of relatively minor head injuries; unnecessary
17 hospital admissions; unnecessary biopsy excisions of
18 benign lesions or unnecessary Caesarean sections are all
19 performed to minimise the risk of accusations of
20 negligence. All generate extra healthcare costs borne by
21 the taxpayer or patient. Aggregate unnecessary
22 investigations and procedures cost Medicare and the
23 Australian taxpayer billions of dollars.

24 There is a more subtle effect of a current law
25 relating to medical negligence. Relationship between
26 doctor and patients can be adversely affected. This may
27 be in the nature of the information conveyed to the
28 patient before a procedure where legal precedent now makes
29 it necessary to describe even very unlikely potential
30 adverse events. A surgical colleague of mine now
31 routinely tells patients that they may die as a result of

1 even minor surgical procedures. True but hardly helpful
2 information. Fear of litigation often limits disclosure
3 and explanation after a surgical or other form of medical
4 misadventure and can turn what should be a mutually
5 supportive process into an adversarial one. This despite
6 some advice that open disclosure and apology can limit the
7 risk of litigation although the evidence for this is
8 mixed.

9 The tort reparation system is poorly attuned to the
10 modern approach for quality improvement, particularly
11 evident in hospital practice but becoming more applicable
12 to community settings where there are now overarching
13 structures such as divisions of general practice and
14 Medicare Locals. In contrast to the tort system the
15 modern approach to adverse events is to examine them in
16 the context of a whole system of checks and balances that
17 should prevent adverse events in an open and
18 non-judgmental way. Methods to prevent similar events in
19 the future are proposed and, if practical, put in place.
20 This approach depends on openness and honesty and is
21 severely impeded by the threat of litigation hanging over
22 the head of those involved.

23 Another example where the tort system of reparation
24 is particularly poorly aligned with health priorities is
25 in the case of immunisation. Kelly, Looker and Isaacs
26 have recently argued that there is a strong ethical
27 argument based on the concept of redistributive justice
28 for a no fault compensation system for the small
29 proportion of individuals suffering a serious adverse
30 effect of immunisation. Their argument is that any person
31 who is injured while helping to protect the community by

1 contributing to herd immunity, that is ensuring that there
2 are sufficiently many people immunised to prevent
3 widespread disease transmission within the community could
4 not bear the consequences of injury alone. They conclude
5 that immunity owes a debt of gratitude to that person and
6 it is arbitrary and non-productive to restrict the
7 compensation to situations where negligence can be
8 demonstrated.

9 It may be claimed, to paraphrase Churchill's
10 description of democracy, that the tort system is the
11 worst form of compensation for medical misadventure except
12 for all the others which have been tried but I would
13 dispute that. Given the failure of the tort system to
14 achieve either of its two objectives and the adverse
15 effects associated with it, alternative systems have very
16 little to beat.

17 In this country we do have a viable alternative
18 system for motor vehicle accident compensation where for
19 the most part compensation for victims is separated from
20 penalties to those who are to blame. Where there is clear
21 criminality or negligence involved this is pursued
22 separately from compensation for victims except in
23 exceptional circumstances. Although not perfect, the
24 Transport Accident Commission's system of compensation
25 works well and is well accepted.

26 In the specific case of medical misadventure we need
27 to look overseas for other models. The experience of a no
28 fault system of compensation for adverse outcomes of
29 medical treatment following the introduction of the
30 Accident Compensation Corporation or ACC in New Zealand in
31 1974 suggests that there is a viable alternative.

1 Following modifications and broadening of the compensation
2 for medical misadventure in 2005 it covers medical costs,
3 lost earnings and standard compensation for residual
4 disability regardless of a cause of the injury resulting
5 from treatment or failure to treat.

6 In a comparison with the US tort-based system
7 Bismarck and Paterson found that the New Zealand system
8 had low administrative costs, less than 10 per cent of
9 awards compared with greater than 50 per cent, low versus
10 high average payment, very low physician indemnity
11 insurance costs, weeks to a few months versus years to
12 resolve claims and allow claims analysis to improve
13 patient safety as opposed to the theoretical deterrent
14 effect of a tort system.

15 It is necessary that a no fault system of
16 compensation is allied with methods of identifying and
17 sanctioning individuals who are performing in a
18 substandard way. In New Zealand the Health Services
19 Commission was introduced with the specific role of
20 following up reported cases and specialist colleges and
21 medical boards have established procedures for advising on
22 appropriate behaviour and sanctioning those for not
23 performing at an appropriate level.

24 In addition, it remains possible to bring actions
25 for exemplary damages but the courts in New Zealand have
26 found that not even gross negligence warrants such damages
27 unless there is some element of conscious or reckless
28 conduct.

29 Variants of the New Zealand system are operating
30 apparently satisfactorily in Sweden, Denmark, Finland,
31 France, Florida and Virginia. In their concluding remarks

1 analyse the outcomes of a New Zealand system in 2006
2 Bismarck and Paterson wrote "In the 1970s the US
3 Department of Health, Education and Welfare wanted a study
4 of New Zealand's proposed no fault system. Arthur
5 Bernstein, the study's author, reported that - and I'm
6 quoting Bernstein now - "The most effective remedies for
7 the ills of our tort reparation system may be disclosed by
8 demonstration in an attractive, usually tranquil and very
9 civilised little country half a world halfway. The
10 developments Down Under thus merit our most careful and
11 continuing observation" and going back to the quote from
12 Bismarck and Paterson in 2006, "Some 30 years later with
13 the rise of systems thinking about the causes of adverse
14 events the tort system is looking increasingly
15 anachronistic. Although the New Zealand system has not
16 delivered a perfect solution for the problem of medical
17 injury it remains popular and there is no enthusiasm among
18 the public or healthcare providers to return to tort law
19 as an alternative. The Accident Compensation Corporation
20 does not deliver the windfalls of a forensic lottery but
21 it offers injured patients reasonable assistance quickly
22 and without rancour. The unfinished business lies in
23 realising in realising the system's full potential for
24 enhancing patient safety".

25 In relation to the last reservation about the New
26 Zealand system, articles aimed at quality improvement are
27 now starting to appear in the medical literature as a
28 result of analysis based around ACC data. In accord with
29 this summary I feel that the New Zealand Accident
30 Compensation Corporation system is decidedly preferable to
31 the American or Australian tort-based system and allows

1 the objectives of a compensation system to be met. I feel
2 that a harder intellectual exercise is to justify
3 financial compensation only if the disability results in
4 an adverse outcome of medical treatment.

5 As argued by Thomas Douglas of the Uehiro Centre for
6 Practical Ethics at Oxford University, while it is
7 obviously fair to compensate patients for adverse outcomes
8 of treatment regardless of whether negligence was
9 involved, why should individuals who suffer similar
10 outcomes as a natural result of disease not be similarly
11 compensated? Because this already happens in part through
12 the public provision of healthcare and social service
13 payments for disability and unemployment. Douglas argues
14 cogently that funds that might be raised by taxation or
15 insurance against adverse outcomes for medical treatment
16 might more fairly be applied to compensate all who have
17 debilitating disease or injury during normal working life
18 regardless of cause by improved health benefits and social
19 services rather than differentiating on the basis of
20 relationship or adverse impact of medical treatment.

21 The situation is likely to change in Australia. A
22 review by the Productivity Commission broadly supported by
23 both major political parties has led to a proposed
24 \$6.5 billion national disability insurance scheme which
25 would pick up the cost of ongoing care associated with
26 injury regardless of cause and including medical
27 misadventure. Victims would lose their common law right
28 to sue for future care costs, often half the total damages
29 settlement in the current system, although they could
30 still sue for other damages in a negligence claim. e new
31 scheme if accepted by Government would be introduced from

1 2014 but it is estimated it would not be fully operational
2 until 2020.

3 In conclusion and thank you for your patience, I'm
4 aware that it is a very severe form of torture to be
5 brought in, sat a dinner table, have a menu in front of
6 you and empty wine glasses and then have to listen to a
7 speaker for 45 minutes before you are either fed or
8 watered. In conclusion I would argue that there remains
9 potential to improve two aspects of our current healthcare
10 system with considerable savings to the system and better
11 outcomes for patients in a wider community.

12 One is by more sensible end of life care; the second
13 is by replacing our current tort-based system of achieving
14 compensation for a small percentage of patients suffering
15 medical misadventure with a no fault system of
16 compensation similar to the New Zealand system or more
17 extensive disability insurance scheme to include adequate
18 compensation for care, other costs and lost earnings for
19 who have premature illness or injury.

20 Thank you once again for your attention and I very
21 much welcome comments and questions, thank you.

22 DR HOWLETT: Professor Larkins, you have given us a feast of
23 ideas and I'm sure that we are more than happy to wait for
24 half an hour or so for the main course to arrive.

25 Professor Larkins has kindly agreed to take some
26 questions from the floor and I'm sure that the stimulating
27 matter that he has presented tonight with prompt at least
28 a few questions. For the purposes of the sound recording,
29 if you could wait for the microphone which Mr Michael
30 Gronow is wielding and preface your question with your
31 name.

1 ASSOCIATE PROFESSOR RAIT: Julian Rait, President of one of
2 medical indemnity insurance organisations, MDA National.
3 Richard, I think I completely agree with your supposition
4 about the tort law system. I think it is very imperfect
5 and I think where the Doctor (indistinct) medical
6 indemnity insurers sit we would completely agree.

7 PROFESSOR LARKINS: A bit louder.

8 ASSOCIATE PROFESSOR RAIT: Sorry. But we have been engaged for
9 some months with the Productivity Commission with a
10 discussion about the NDIS and NIIS which for those that
11 are unfamiliar with the acronyms they are the National
12 Disability Insurance Scheme and National Injury Insurance
13 Scheme and it seems to me that while there's a lot of
14 goodwill to actually progress this, particularly on part
15 of the medical indemnity insurers, there's a reluctance on
16 the part of Government to contribute their share.

17 PROFESSOR LARKINS: Yes.

18 ASSOCIATE PROFESSOR RAIT: And David Davis would probably
19 acknowledge that Mary Wooldridge recently put into print
20 in the Australian the supposition that when she's tried to
21 talk to the Federal Government about this they haven't
22 really sort of come to the party with any proposal about
23 how they would fund it. I think she used the term "the
24 elephant in the room was not being addressed". So while I
25 would concur with your observations about the system and
26 its infections and how it could be improved, really the
27 problem we see as insurers is that we can't really expect
28 doctors to pay for all the no fault claims as well as the
29 fault claims. So how would you see that we can
30 effectively be advocates and argue with Government that
31 this is, indeed, in the public interest.

1 PROFESSOR LARKINS: For a start the cost of a scheme in New
2 Zealand has not been prohibitive and, indeed, in terms of
3 the Accident Compensation Corporation total payout the
4 medical misadventure side is a small percentage of that
5 total amount and it seems to me that the benefits in our
6 system and, indeed, the savings to our system without the
7 defensive aspects of medicine which I know to be practised
8 from my own experience in seeing just the pressures on
9 doctors, emergency departments, GPs and so on. They would
10 just be ultra careful when they know that it's not really
11 needed to have this CT scan but they had better just to be
12 sure because of cases which have happened in the past.

13 So I think the argument has to be put forward by
14 those who are convinced by the argument that ultimately in
15 terms of Government costs there will be substantial
16 reductions. It is not prohibitively expensive; it gives a
17 better outcome; it will be electorally popular if it's
18 handled properly and there will be net savings to the
19 system.

20 QUESTION: Thank you, Richard. I ask you this question from a
21 basis of over 35 years' serious interest in end of life
22 issues and I agree with you entirely that it is high time
23 we put to bed the idea of doctors delivering lethal
24 injections to patients. In my view that is entirely
25 unnecessary. But I do suggest that when we discuss
26 suffering at the end of life the emphasis on it is largely
27 around the issue of pain but it is by far not the least
28 issue that people have to deal with.

29 One of the more important issues - equally important
30 issues I should say - is the psychological and existential
31 suffering that people suffer as they go towards the end of

1 their life and in circumstances where they cannot have an
2 open, honest discussion with their treating practitioner.
3 In my view the question should be would we allow doctors
4 to engage in a conversation - an open conversation with
5 their patients who are approaching the end of their life
6 with great suffering and allow them to give them advice,
7 to support them and to prescribe for them medication which
8 that patient could use to end their own life with
9 security, dignity and serenity.

10 In my view and in fact in my experience dealing with
11 more than 500 patients in these sorts of circumstances,
12 the ability of a patient to have that conversation and to
13 achieve that medication has the most profound palliative
14 value and it is palliative to the extent that if they have
15 control over the end of their life they have a remarkable
16 palliative benefit, psychological and existential distress
17 is relieved and they can go towards the end of their life
18 with confidence that they are in control not their doctor.

19 I would simply point out that this has been very
20 successfully applied in the State of Oregon and more
21 recently in the State of Washington in the United States.
22 This is a different approach to that of what is commonly
23 known as voluntary euthanasia and in my view it is
24 infinitely superior, it puts control in the hands of the
25 patient and that in itself is its own control.

26 PROFESSOR LARKINS: Thanks very much. I am obviously full of
27 admiration for the campaign which you have conducted over
28 many years and it is one with total integrity and I do
29 agree that the distinction you make between enabling the
30 patient to end their own life compared with the doctor
31 being the instrument or directly ending the life is a

1 difference, too, not just sophistry as I mentioned.

2 My own view is that giving the doctor the power to
3 prescribe medication in that way is potentially a
4 difficult issue but I don't think I'd take a huge amount
5 of issue with your comment. My comments related, as I
6 made clear, to the doctor being the instrument. I guess
7 that's one step removed from that. I was one step further
8 back again and I think I probably just on the slippery
9 slope argument would still argue for the line I took
10 rather than the line you take. But I totally respect your
11 views and haven't got any good reason for putting my views
12 ahead of your views. In fact you've given a lot more
13 thought to it over time than I have.

14 MR COURT: John Court. As a paediatrician I guess I don't have
15 much influence in the area that you are talking but having
16 said this I have two brief questions. The first is to
17 what extent you think that introduction of a new culture
18 in medical teaching schools may forward the concepts that
19 you have put forward towards us and how much has this been
20 done? The other question is what do you see the barriers
21 that are blocking the suggestion you've made tonight?
22 They seem to me to be so full of absolute incontrovertible
23 argument that it is astonishing that there isn't much more
24 active work in that area.

25 PROFESSOR LARKINS: I think that things have improved
26 considerably in recent times although what mature
27 physicians and surgeons and general practitioners would
28 say to students and what they then see being practised in
29 their internships are often a long way apart because what
30 we still see practised in our hospitals is very aggressive
31 maintenance of life in inappropriate situations, so not

1 quite the sorts of things that Peter Greenberg or Michael
2 Hurley or whatever might tell the students but the sorts
3 of, I guess, of aggressive ER type stuff that they see on
4 television but then very much see being enacted in our
5 hospitals.

6 There's also the fear of litigation in nursing homes
7 where somebody who is on the pretty terminal part of a
8 downward course - demented, frail, has a haematemesis or
9 gets pneumonia or whatever - their first reaction is to
10 push them off to hospital with a lack of proper
11 communication between community settings and our public
12 hospital system through lack of smart cards and things
13 that everyone should have often leads then to the person
14 getting pretty aggressive care before it's realised that
15 neither the patient nor - if they were compos - nor their
16 relatives would wish that to happen.

17 So I think that there are barriers some of which are
18 fear of litigation, some of which are role modelling
19 around the more aggressive exciting aspects of medicine
20 that you see practised around you in hospital and I think
21 it's just going to take a lot more of sympathetic
22 education before we change that.

23 We are seeing a demographic transition. I mean
24 we're seeing so many more people in this situation where
25 they're not dying of heart attacks at 65 or whatever but
26 instead they're living into old age and it's not an age
27 issue, it's a state of health issue, so it's not an ageist
28 argument I think you - it is a question of but older
29 people have these problems more often and I just don't
30 think we're handling it properly yet.

31 The chapter of palliative medicine in the College of

1 Physicians is doing a great job particularly around cancer
2 but other forms of chronic disease in end of life care
3 plans and I think that's the way we should really go.

4 DR YATES: Professor Larkins, thank you very much for your
5 talk. As a geriatrician I guess I have an interest in
6 this area and I think the older person is often targeted
7 as a sort of culprit of the burgeoning cost of health.
8 But there's a very interesting work done by Jenny Macklin
9 actually in her days as a social worker which demonstrated
10 if you died after the age of 80 you cost the community a
11 lot less than if you died before the age of 80. So I
12 think that while the older person is often targeted for
13 advance care directives, I think that the advance care
14 directives need to look very carefully at those of a
15 younger age where heroics are often much more likely to be
16 conducted than other times.

17 AMA Federal has pursued a national advance care
18 directive and wants a legal construct around that. You
19 may know that in the residential aged care sector only
20 about 16 per cent of contacts either health profession
21 with a resident are done by the regular doctor practising
22 for that patient and most of it is done by locums because
23 it's after hours.

24 PROFESSOR LARKINS: Yes.

25 DR YATES: Certainly, we would strongly support - and I wonder
26 what your thoughts are - how we would go about deriving a
27 legal construct for advance care directive so the locum
28 who knows nothing about this patient has some protection
29 and some construct around which they can act in a legal
30 fashion to pursue an advance care directive which is
31 planned. I can also say that there is no availability or

1 not requirement within the Aged Care Act or within the
2 performance indicators for residential aged care or an
3 advance care directive to be performed and certainly in my
4 role on the National Dementia Advisory Committee for the
5 Minister we are pursuing the concept that at least in
6 those patients who do have an underlying dementia that
7 there should be a requirement of a residential aged care
8 provider to ensure there's an advance care directive in
9 place.

10 PROFESSOR LARKINS: Thanks very much for those comments, Mark,
11 they are obviously really appropriate ones. I think the
12 point about age is very important, too, and I wanted to
13 separate it from the age issue. I mean with people living
14 longer there are more people in the sort of chronic
15 downward trajectory of dementia and frailty for example
16 but it should be something that we talk about in relation
17 to its trajectory of their illness rather than in terms of
18 age. It's not an age issue per se.

19 There are, as you say, data showing that older
20 people in their last year or two of life do cost less
21 money and that's because I think everyone thinks how
22 tragic it is when somebody dies of some chronic disease at
23 a younger age and tries to do everything, often
24 inappropriately, with that patient. Thank you also for
25 making the point about locums. I quite agree and that's
26 part of the answer to John Court's question I think as
27 well.

28 The lack of continuity of care, whether it's in the
29 community environment because of the non-usual doctor
30 seeing them or whether it is because of a transition from
31 the community to hospital, both those transitions are

1 areas where we have severe communication problems and
2 where I think we've been derelict as a nation in not
3 having electronic records in the form of smart cards that
4 people carry that should have these advance care
5 directives and so on very much a part of them.

6 DR PRAGER: Shirley Prager, Melbourne. I wanted to ask you
7 about Medicare Locals and fund-holding, you mentioned them
8 in your talk. I see a problem ahead that unless we get
9 rid of the Medicare Locals at the next Federal election,
10 which hopefully we will, there will be a problem about
11 rationing by bureaucrats because Medicare Locals are not
12 in any way controlled by doctors but by bureaucrats. They
13 are companies, they are sueable and I am grateful as a
14 doctor that we have our lawyers here to sue if patients
15 are not given the appropriate care because of rationing by
16 Medicare Locals which is a real worry for the future.

17 PROFESSOR LARKINS: I think I have touched on enough
18 controversial topics without getting into that one. All I
19 was really quoting the Medicare Locals was as the
20 successor I guess of division to general practice which in
21 their first format were really a way of grouping, as you
22 know, GPs together in a way that would be mutually
23 supportive and allow things like quality and so on to be
24 done in a group basis, educational programs and so on and
25 those are the elements that I would like to see preserved,
26 not the ones you referred to. But I'm not sure keeping a
27 tort-based system is the way to address that problem. I
28 would still argue that it's a very heavy hand to bring in
29 to solve that problem.

30 MS KLEIN: I'm a plaintiff lawyer with a medical negligence
31 practice, Wendy Klein is my name. I see a lot of clients

1 who come in because they have had an adverse outcome and
2 the shutters have come down and they can't get any
3 explanation or any acknowledgment. I'll start again.

4 As a plaintiff lawyer I have a different perspective
5 on what is being discussed tonight. I see a lot of
6 clients come in who have had an adverse outcome and they
7 cannot get an explanation or an acknowledgment. As soon
8 as something goes wrong the shutters come down. My
9 question is how would a no fault scheme address the issue
10 of patients being - having some acknowledgment, having
11 some explanation and having some plan devised in an open
12 manner as to how the adverse outcome could be dealt with.

13 PROFESSOR LARKINS: I accept there are different viewpoints.
14 But my argument would be that it's just because of the
15 adversarial nature of the court system that the shutters
16 do come down. The New Zealand system has the application
17 to the ACC being something that's done together by the
18 medical practitioner and the patient together. It's a
19 collaborative approach, something's gone wrong, a person
20 has been injured, you don't have to say whose fault it is
21 but this is the outcome, the patient needs compensation,
22 so the doctor sort of certifies that, it goes in and it's
23 no judgment about right or wrong. Now if he/she was
24 negligent then the Health Services Commissioner and other
25 ways would follow up that. But it's just those shutters
26 that I think the tort-based system encourages and at least
27 some of the medical insurance companies over time have
28 very much encouraged, just as the motor vehicle insurers
29 encourage you not to admit fault because that will make
30 you more liable, some at least are provided that advice.
31 There's controversy around that. There's been arguments

1 that there will be less likelihood of suing if you are
2 open with the patient and apologise. But I think a lot of
3 people are not quite game to do that and when it's been
4 studied I think it has been found that there have been
5 more cases of litigation as a result of that policy
6 although the settlements have been smaller. So there are
7 good things and bad things about it but it's regarded as
8 pretty risky, I think, so it does encourage the shutters
9 as opposed to the reverse of that.

10 DR HOWLETT: Perhaps just a couple more questions.

11 MS MANDEL: Catherine Mandel. My question relates to
12 appropriate end of life care and I strongly agree with you
13 on compassionate appropriate care but my concern is that
14 it seems from personal experience that many doctors
15 acquaint metastasis with terminal which from my experience
16 at Peter Mac is definitely not the case. How do we get
17 doctors to listen more to patients and get accurate
18 information before they start trying to convince families
19 that care should be withdrawn and patients with non-
20 malignant complications and illnesses were not yet
21 terminal?

22 PROFESSOR LARKINS: I think the key is a good relationship
23 between the normal caring doctor and the patient and their
24 family. It's an area where obviously it has got to be
25 something that is done in partnership. All of us in
26 medical education now would very much teach that approach
27 which is communication and openness in discussing these
28 issues, not raising things which are medically
29 inappropriate but raising the possibility of more or less
30 aggressive treatment in different situations and I think
31 that's the key - is having doctors who are capable of and

1 willing to listen and engage in that conversation and I
2 think we're definitely moving in that direction. But to
3 say that everyone is equipped with that skill would be a
4 gross exaggeration at this stage.

5 MR RIGOS: Michael Rigos, I am a lawyer and I spend my
6 professional life defending doctors in medical malpractice
7 litigation. I have a couple of questions for you, if I
8 may. The first is I found your comment regarding one of
9 the detriments of the tort law reform system is that it
10 has caused doctors and in particular one of your
11 colleagues to inform a patient that they could possibly
12 die as a consequence of a procedure, I found that comment
13 rather curious and I will ask you to expand on why you
14 think that is a deleterious effect.

15 The other aspect that you raise was you mentioned
16 the Transport Accident Commission and that would be a
17 better system than the current tort law system. That
18 system of course is a no fault system or partly no fault
19 system and it's funded by the very people that cause the
20 injury to others which is the motor vehicle drivers. The
21 people pay their registration and they fund that system.
22 I wonder whether you would respond as to whether if that
23 sort of system were introduced for medical injuries
24 whether it would be acceptable for the medical profession
25 to pay for that system.

26 PROFESSOR LARKINS: In relation to the second question - I
27 think what your first one was, which will come to me in a
28 moment - I think the costs should be distributed,
29 certainly - I mean doctors pay large amounts for their
30 medical insurance so a component of a no fault system
31 which would I think ideally over time, like the New

1 Zealand system, extend to include medical misadventure
2 along with other forms of accident. They've really got
3 one system that covers everything and the different
4 employers and so on pay premiums that help to cover it,
5 but doctors would certainly be in amongst that just as
6 they pay premiums now in relation to it.

7 In relation to the first point which was the bit
8 about "you might die", I mean anything can happen just
9 about but if you provide that type of information in a way
10 that this particular person does it tends to put people
11 off making perfectly sound judgments that the right thing
12 to do is to have this procedure which might be to relieve
13 a problem or symptom which is considerably less severe
14 than dying but nonetheless if they're given the choice
15 that they might die it is somewhat offputting for them.

16 So I think that just the totally alarmist view of a
17 most extreme form which I think followed the sympathetic
18 ophthalmitis case where somebody wasn't informed about the
19 risk of losing their other eye if they had an operation on
20 one eye, extending it that far just makes it a bit of a
21 mockery because it is not useful information. I mean of
22 course people know with any intervention they could
23 possibly die but if that's put forward as the No.1 thing
24 or very high on the list of information that's transmitted
25 to the patient it's just not particularly useful, I think.

26 DR HOWLETT: One final question.

27 MR RIORDAN: Roger Riordan, I'm an outsider. I have a variety
28 of sharp weapons at home. I believe that I have the right
29 to end my life when I wish. If I could rely on my doctor
30 to end my life when I asked him to, I would not
31 contemplate using a sharp weapon. As it is, if I think

1 there is a possibility that I will find my health in a
2 situation where I can't control it, I will use that sharp
3 weapon; I think that's something which we (indistinct).

4 PROFESSOR LARKINS: I think the essence is a relationship with
5 the doctor that should enable the doctor to care for your
6 symptoms. Of course people in any situation can commit
7 suicide if they choose to do so. What I'm talking about
8 really in the end of life situation is someone with
9 terminal illness is a discussion about what the choices
10 and options are with the relief of symptoms being the
11 predominant thing driving the doctor in concert with the
12 patient. So, I would hope you would find yourself in a
13 much more supportive environment than one where you chose
14 to use instruments sharp or otherwise to end your life.

15 MR RIORDAN: (Off mic).

16 PROFESSOR LARKINS: Yes, well I think if we start to get legal
17 prescription we will have such restrictions placed around
18 those prescriptions or whatever that it will become a very
19 difficult and cumbersome process and I think if Davis
20 McCaughey was right, the less the doctor/patient
21 relationship is interfered with probably the better for
22 everyone in this setting. A very difficult setting.
23 There's no absolute right answer. I don't think your
24 sharp instruments are the right answer but I think a good
25 relationship that's worked through is the best way of care
26 plan. Palliative care now will relieve most of your
27 symptoms in a way which will be very satisfactory allowing
28 death with dignity. There are a few exceptions, as Rod
29 would say, but the vast majority of cases, the much more
30 positive environment than the one that you envisage, I am
31 pleased to say.

1 Sorry, it's a bit of a morbid topic to be talking
2 about before you have a nice dinner at the Melbourne Club.
3 Can I just thank everyone for their attention. It has
4 been great talking to you and thank you for your
5 questions.

6 DR HOWLETT: I call upon Dr Robert Nave, treasurer of the
7 Society, to give the vote of thanks.

8 DR NAVE: Thank you Mr President, the Honourable David Davis,
9 members and guests. I have had the great privilege and
10 pleasure of being a friend of Richard for many years or
11 many years I think longer than we can remember or either
12 of us care to remember, put it that way, and having shared
13 numerous classes, lectures and exams with Richard I very
14 quickly realised that there's no way that I could ever
15 become top of the class and there's a number of my
16 colleagues here tonight who would have experienced the
17 same problem.

18 Richard has always protected all of us from the
19 arduous duties of being top of the class. Richard has a
20 very brilliant mind and if I just summarise his life as I
21 know it in one word that would be "excellence". I think
22 we've heard from the President tonight some of his
23 wonderful achievements. One I don't think he mentioned
24 was past captaincy of the Royal Melbourne Golf Club which
25 indicates he is more than just an academic.

26 We have been privileged tonight to have Richard
27 share with us examples of his excellence on thought in two
28 topics enduring and medico-legal interests. The first one
29 on the end of life care which is a topic of interest to
30 everyone here tonight, as seen from the questions that
31 have been asked, and eventually we just don't know, one

1 day we may be called upon to make a decision to end the
2 life of a loved one; this is a very topical subject.

3 Those of you who may have seen the film with George
4 Clooney "The Descendants" will know what I'm talking
5 about. In real life at present Queen Beatrix of the
6 Netherlands and her daughter-in-law, Princess Mabel, they
7 are both currently facing this very problem with respect
8 to Prince Friso who suffered from prolonged cerebral
9 hypoxia when he was buried in an avalanche in Austria.

10 On the topic of end of life care, even the decision
11 of end of life, many of you may have read in the Odd Spot
12 of The Age yesterday about a 96 year old Chinese woman
13 that got out of an open coffin six days after she was
14 pronounced dead and put into that coffin and she was found
15 cooking a meal claiming that she was very hungry. Well
16 you may say, that can only happen in China, it wouldn't
17 happen here, but I wonder.

18 The second topic which Richard covered adequately
19 was medical misadventure. This is a perennial topic. As
20 he mentioned, it has been brought up many times in the
21 Medico-Legal Society in various forms in the past and in
22 fact the first case, if I could recall, is in 1936, only
23 five years after the Society was formed, when Dr Murray
24 Morton referred to "the medical profession was receiving a
25 raw deal at the hands of the sister legal profession" and
26 he also said that "some of the claims are so
27 disproportionate to the grievances that they are obviously
28 blackmail". Now that was 75 years ago. Since then the
29 topic has been covered by several presentations with
30 frequent reference to the inequality of first injury from
31 medical event only being compensable when medical

1 negligence can be established.

2 What really concerns me is that no action has ever
3 occurred as a result of these past papers as far as I'm
4 aware. I would hope and I believe that Richard's talk
5 tonight would provide the basis for investigation and
6 possible reform of current legislation, consider no fault
7 legislation. Perhaps it would be possible to review the
8 Wrongs Act 1958 as applies to medical misadventure and
9 remove references to negligence that retain threshold
10 levels for trivial claims and also change the name to the
11 No Wrongs Act 2012.

12 I realise that changes in law are not made by
13 lawyers but by Parliament and tonight we are privileged to
14 have the presence of the Victorian Minister for Health the
15 Honourable David Davis and whilst the issues are not
16 necessarily at a State level also the Federal level, I
17 would hope that David and perhaps a colleague in their
18 spare time, or David when he's sorted out the problems
19 with the nurses' dispute, might find time to organise a
20 committee to thoroughly investigate the possibility of
21 eliminating some or all of Richard's suggestions.

22 I would hope that Richard's talk on 2 March 2012
23 will be the catalyst for a new chapter in medical
24 misadventure and not just another chapter in the
25 proceedings of the MLSV. Please join me in thanking
26 Richard for a most erudite and thought provoking lecture.

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